INTRODUCED BY SEN. DUANE -- READ TWICE AND ORDERED PRINTED, AND WHEN PRINTED TO BE COMMITTED TO THE COMMITTEE ON HEALTH

AN ACT TO AMEND THE PUBLIC HEALTH LAW AND THE GENERAL BUSINESS LAW, IN RELATION TO MEDICAL USE OF MARIHUANA

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

SECTION 1. Legislative findings and intent. The legislature finds that thousands of New Yorkers have serious medical conditions that can be improved by medically-approved use of marihuana. The law should not stand between them and treatment necessary for life and health. This legislation follows the well-established public policy that a controlled substance can have a legitimate medical use. Many controlled substances that are legal for medical use (such as morphine and steroids) are illegal for any other use. The purposes of article 33 of the public health law include allowing legitimate use of controlled substances in health care, including palliative care. This policy and this legislation do not in any way diminish New York state's strong public policy and laws against illegal drug use, nor should it be deemed in any manner to advocate, authorize, promote, or legally or socially accept the use of marihuana for children or adults, for any non-medical use. This legislation is an appropriate exercise of the state's legislative power to protect the health of its people under article 17 of the state constitution and the tenth amendment of the United States constitution.

It is the legislative intent that this act be implemented consistently with these findings and principles, through a reasonable and workable system with appropriate oversight, evaluation and continuing research.

§ 2. Article 33 of the public health law is amended by adding a new title 5-A to read as follows: TITLE V-A

MEDICAL USE OF MARIHUANA

SECTION 3360. DEFINITIONS.

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [–] is old law to be omitted.
§ 3360. Definitions. As used in this title, the following terms shall have the following meanings, unless the context clearly requires otherwise:

1. "Certified medical use" means the acquisition, possession, use, delivery, transfer, transportation, or administration of medical marihuana by a certified patient or designated caregiver for use as part of the treatment of the patient's serious condition specified in a certification under section thirty-three hundred sixty-one of this title, including enabling the patient to tolerate treatment for the serious condition.

2. "Certified patient" means a patient who is certified under section thirty-three hundred sixty-one of this title.

3. "Certification" means a certification, made under section thirty-three hundred sixty-one of this title.

4. "Designated caregiver" means the individual designated by a certified patient in a registry application.

5. "Public place" means a public place as defined in section 240.00 of the penal law, a motor vehicle as defined in section one hundred twenty-five of the vehicle and traffic law, an aircraft as defined in section two hundred forty of the general business law or a vessel as defined in section two of the navigation law.

6. "Serious condition" means a severe debilitating or life-threatening condition, or a condition associated with or a complication of such a condition or its treatment (including but not limited to inability to tolerate food, nausea, vomiting, dysphoria or pain).

7. "Medical marihuana" means marihuana as defined in subdivision twenty-one of section thirty-three hundred two of this title intended for a certified medical use.

8. "Registered organization" means a registered organization under sections thirty-three hundred sixty-four and thirty-three hundred sixty-five of this title.

9. "Registry application" means an application properly completed and filed with the department by a certified patient under section thirty-three hundred sixty-six of this title.

10. "Registry identification card" means a document that identifies a certified patient or designated caregiver, as provided under section thirty-three hundred sixty-seven of this title.

11. "Practitioner" means a practitioner who is a physician, physician assistant, or nurse practitioner, acting within the practitioner's lawful scope of practice.

§ 3361. Certification of patients. 1. A patient certification may only be issued if a practitioner who is caring for the patient for a serious condition certifies that: (a) the patient has a serious condition, which shall be specified in the patient's health care record; (b) the patient is under the practitioner's care for the serious condition; and (c) in the practitioner's professional opinion, the patient is likely to
receive therapeutic or palliative benefit from the primary or adjunctive
treatment with medical use of marihuana for the serious condition.

2. The certification shall be in writing and include (a) the name,
date of birth and address of the patient; (b) a statement that the
patient has a serious condition; the patient is under the practitioner's
care for the serious condition and, in the practitioner's professional
opinion, the patient is likely to receive therapeutic or palliative
benefit from the primary or adjunctive treatment with medical use of
marihuana for the serious condition; (c) the date; and (d) the name,
address, federal registration number, telephone number, and the hand-
written signature of the certifying practitioner. The commissioner may
require by regulation that the certification shall be on a form provided
by the department if the commissioner determines that the department is
making certification forms adequately available.

3. The practitioner shall give the certification to the certified
patient, and place a copy in the patient's health care record.

4. No practitioner shall issue a certification under this section for
himself or herself.

5. A registry identification card based on a certification shall
expire one year after the date the certification is signed by the prac-
titioner; except that where a certified patient has a registry identifi-
cation card based on a current valid certification, a new registry iden-
tification card based on a new certification shall expire one year after
the expiration of the registry identification card based on the current
valid certification. However, if the practitioner states in the certif-
ication that he or she believes the patient would benefit from medical
marihuana only until a specified earlier date, then the registry iden-
tification card shall expire on that date.

§ 3362. Possession. 1. The possession, acquisition, use, delivery,
transfer, transportation, or administration of medical marihuana by a
certified patient or designated caregiver possessing a valid registry
identification card, for certified medical use, shall be lawful under
this title; provided that the marihuana that may be possessed by a
certified patient and such certified patient's designated caregiver does
not exceed a total aggregate weight of two and one-half ounces of mari-
huana. A designated caregiver may possess the quantities referred to in
this subdivision for each certified patient for whom the caregiver
possesses a valid registry identification card, up to five certified
patients.

2. Notwithstanding subdivision one of this section: (a) possession of
marihuana shall not be lawful under this title if it is consumed or
displayed in a public place; (b) medical marihuana may not be smoked in
any place where tobacco may not be smoked under article thirteen-E of
this chapter; (c) except that in a health care facility, medical mari-
huana may be smoked by a patient of the facility, subject to other
provisions of this title, in an area, and under circumstances, permitted
by the facility, provided that the patient does not smoke in the pres-
ence of patients who are not certified under this title.

3. It shall be lawful under this article to give or dispose of mari-
huana, obtained under this title for the certified patient to the certi-
fied patient or designated caregiver for a certified medical use where
nothing of value is transferred in return, or to offer to do the same.
This prohibition on transferring or offering to transfer a thing of
value shall not (a) apply to sale of medical marihuana to or by a regis-
tered organization under this article; nor (b) prevent a designated
caregiver from being reimbursed for activities relating to caring for a
certified patient, including, but not limited to, reimbursement for
legitimate expenses relating to the purchase of medical marihuana from a
registered organization under section thirty-three hundred sixty-six of
this title.
§ 3363. Registry identification cards. 1. The department shall issue
registry identification cards for certified patients and designated
caregivers. A registry identification card shall expire as provided in
section thirty-three hundred sixty-one of this title or as otherwise
provided in this section. The department shall begin issuing registry
identification cards no later than June first, two thousand twelve. The
department may specify a form for a registry application, in which case
the department shall provide the form on request, reproductions of the
form may be used, and the form shall be available for downloading from
the department's website.
2. To obtain or renew a registry identification card, a certified
patient shall file a registry application with the department. The
registry application or renewal application shall include:
(a) the original patient's certification (a new written certification
shall be provided with a renewal application);
(b) (i) the name, address, and date of birth of the patient; (ii) the
date of the certification; (iii) if the patient has a registry identifi-
cation card based on a current valid certification, the registry iden-
tification number and expiration date of that registry identification
card; (iv) the specified date until which the patient would benefit from
medical marihuana, if the certification states such a date; (v) the
name, address, federal registration number, and telephone number of the
certifying practitioner; and (vi) other individual identifying informa-
tion required by the department;
(c) if the patient designates a designated caregiver, the name,
address, and date of birth of the designated caregiver, and other indi-
vidual identifying information required by the department; a certified
patient may designate up to two designated caregivers;
(d) a statement that a false statement made in the application is
punishable under section 210.45 of the penal law;
(e) the date of the application and the signature of the certified
patient; and
(f) a reasonable application fee, as determined by the department;
provided, that the department may waive or reduce the fee in cases of
financial hardship.
3. Where a certified patient is under the age of eighteen:
(a) The application for a registry identification card shall be made
by an appropriate person over twenty-one years of age. The application
shall state facts demonstrating that the person is appropriate.
(b) The designated caregiver shall be (i) a parent or legal guardian
of the certified patient, (ii) a person designated by a parent or legal
guardian, or (iii) an appropriate person approved by the department upon
a sufficient showing that no parent or legal guardian is appropriate or
available.
4. No person may be a designated caregiver if the person is under
twenty-one years of age unless a sufficient showing is made to the
department that the person should be permitted to serve as a designated
caregiver.
5. No person may be a designated caregiver for more than five certi-
fied patients at one time. A designated caregiver shall carry a separate
registry identification card for each certified patient for whom he or
she is a designated caregiver. Each registry identification card shall
contain the same registry identification number specified in this section.
6. The department shall issue separate registry identification cards
for the certified patient and the designated caregiver (if one is designated
in the registry application) within thirty days of receiving a complete
application under this section, unless it determines that the application
is incomplete or facially inaccurate, in which case it shall promptly notify
the applicant.
7. If the department does not approve the designation of an individual
as a designated caregiver, that shall not affect the approval of the
application as to the certified patient.
8. A registry identification card shall contain:
(a) the name, address, and date of birth of the certified patient and
the designated caregiver (if one is designated in the registry application);
(b) the date of issuance and expiration date of the registry identification
card;
(c) a registry identification number for the certified patient and a
registry identification number for the designated caregiver (if one is
designated in the registry application); and
(d) a photograph of the individual to whom the registry identification
card is being issued, which shall be obtained by the department in a
manner specified by the commissioner in regulations; provided, however,
that if the department required certified patients to submit photographs
for this purpose, there shall be a reasonable accommodation of certified
patients who are confined to their homes due to their medical conditions
and may therefore have difficulty procuring photographs.
9. A certified patient or designated caregiver who has been issued a
registry identification card shall notify the department of any change
in his or her name or address or, with respect to the patient, or if he
or she ceases to have the serious condition noted on the certification,
within ten days of such change.
10. If a certified patient or designated caregiver loses his or her
registry identification card, he or she shall notify the department and
submit a ten dollar fee within ten days of losing the card to maintain
the registration. The department may establish higher fees for issuing
a new registry identification card for second and subsequent replace-
ments for a lost card, provided, that the department may waive or reduce
the fee in cases of financial hardship. Within five days after such
notification and payment, the department shall issue a new registry
identification card, which may contain a new registry identification
number, to the certified patient or designated caregiver, as the case
may be.
11. The department shall maintain a confidential list of the persons
to whom it has issued registry identification cards. Individual identi-
fying information obtained by the department under this title shall be
confidential and exempt from disclosure under article six of the public
officials law. Notwithstanding this subdivision, the department may noti-
fy any appropriate law enforcement agency of information relating to any
violation or suspected violation of this title.
12. The department shall verify to law enforcement personnel in an
appropriate case whether a registry identification card is valid.
13. If a certified patient or designated caregiver willfully violates
any provision of this title as determined by the department, his or her
registry identification card may be revoked. This is in addition to any
other penalty that may apply.
14. (a) Registry implementation date. As used in this subdivision, the "registry implementation date" is the date determined by the commissioner when the department is ready to receive and expeditiously act on applications for registry identification cards under this section.

(b) On and after the registry implementation date, upon receipt of an application for a registry identification card, the department shall send to the applicant a letter acknowledging such receipt. While the application for a registry identification card is pending, a copy of the registry application, together with a copy of the certification and a copy of the letter of receipt from the department, shall serve as and have the same effect as a registry identification card for the certified patient and designated caregiver if any, provided that a certification and application shall not serve as a valid registry identification card after the initial thirty day period under subdivision six of this section. This paragraph shall expire and have no effect one year after the registry implementation date.

§ 3364. Registered organizations. 1. A registered organization shall be:

(a) a pharmacy;

(b) a facility licensed under article twenty-eight of this chapter;

(c) a not-for-profit corporation organized for the purpose of acquiring, possessing, manufacturing, selling, delivering, transporting or distributing marihuana for certified medical use;

(d) the department;

(e) a local health department; or

(f) a registered producer, which shall be a person or entity, with appropriate expertise in agriculture, registered for the purpose of acquiring or manufacturing marihuana and selling, delivering, transporting, or distributing it to another registered organization; a certified producer shall not sell, deliver or distribute marihuana to a certified patient or designated caregiver for that person’s use.

1-a. The department may contract, through a request for proposals process, with an entity to manufacture medical marihuana for sale to the department in the department’s capacity as a registered organization. An entity contracting with the department under this subdivision shall be deemed to be a registered producer when acting under that contract.

2. The acquiring, possession, manufacture, sale, delivery, transporting or distributing of marihuana by a registered organization under this title in accordance with its registration under section thirty-three hundred sixty-five of this title or a renewal thereof shall be lawful under this title.

3. A registered organization (other than a registered producer) may lawfully, in good faith, sell, deliver or distribute medical marihuana to a certified patient or designated caregiver upon presentation to the registered organization of a valid registry identification card for that certified patient or designated caregiver. When presented with the registry identification card, the registered organization shall provide to the certified patient or designated caregiver a receipt, which shall state: the name, address, and registry identification number of the certified patient and the designated caregiver (if any); and the quantity of marihuana sold. The registered organization shall retain a copy of the registry identification card and the receipt for one year.

4. No registered organization may sell, deliver or distribute to any certified patient or designated caregiver a quantity of medical marihu-
na larger than that individual would be allowed to possess under this
title.

5. When a registered organization sells, delivers or distributes
medical marihuana to a certified patient or designated caregiver, it
shall provide to that individual a safety insert, which will be devel-
oped and approved by the commissioner and include, but not be limited
to, information on: (a) methods for administering medical marihuana, (b)
any potential dangers stemming from the use of medical marihuana, and
(c) how to recognize what may be problematic usage of medical marihuana
and obtain appropriate services or treatment for problematic usage.

§ 3365. Registering of registered organizations. 1. Application for
initial registration. (a) An applicant for registration as a registered
organization under section thirty-three hundred sixty-four of this title
shall furnish to the department a description of the activities in which
it intends to engage as a registered organization and any information
the department shall reasonably require and evidence that the applicant:
(i) and its managing officers are of good moral character;
(ii) possesses or has the right to use sufficient land, buildings and
equipment to properly carry on the activity described in the applica-
tion;
(iii) is able to maintain effective control against diversion of the
marihuana; and
(iv) is able to comply with all applicable state laws and regulations
relating to the activities in which it intends to engage under the
registration.
(b) The application shall establish the applicant's status under para-
graph (a), (b), (c), (d) or (e) of subdivision one of section thirty-
three hundred sixty-four of this title, or its intention to qualify
under paragraph (c) or (f) of subdivision one of section thirty-three
hundred sixty-four of this title.
(c) The application shall include the name, residence address and
title of each of the officers and directors and the name and residence
address of any person or entity that is a member of the applicant. Each
such person, if an individual, or lawful representative if a legal enti-
ty, shall submit an affidavit with the application setting forth:
(i) any position of management or ownership during the preceding ten
years of a ten per centum or greater interest in any other business,
located in or outside this state, manufacturing or distributing drugs;
(ii) whether such person or any such business has been convicted,
fined, censured or had a registration suspended or revoked in any admin-
istrative or judicial proceeding relating to or arising out of the manu-
facture, distribution, sale, or possession of drugs; and
(iii) such other information as the commissioner may reasonably
require.
(d) The applicant shall be under a continuing duty to report to the
department any change in facts or circumstances reflected in the applica-
tion or any newly discovered or occurring fact or circumstance which
is required to be included in the application.

2. Granting of registration. (a) The commissioner shall grant a regis-
tration or amendment to a registration under this section if he or she
is satisfied that:
(i) the applicant will be able to maintain effective control against
diversion of marihuana;
(ii) the applicant will be able to comply with all applicable state
laws;
(iii) the applicant and its officers are ready, willing and able to properly carry on the manufacturing or distributing activity for which a registration is sought;
(iv) the applicant possesses or has the right to use sufficient land, buildings and equipment to properly carry on the activity described in the application;
(v) it is in the public interest that such registration be granted; in the case of an applicant under paragraph (c) of subdivision one of section thirty-three hundred sixty-four of this title, the commissioner may consider whether the number of registered organizations in an area will be adequate or excessive to reasonably serve the area; and
(vi) the applicant and its managing officers are of good moral character.

(b) If the commissioner is not satisfied that the applicant should be issued a registration, he or she shall notify the applicant in writing of those factors upon which further evidence is required. Within thirty days of the receipt of such notification, the applicant may submit additional material to the commissioner.

(c) The fee for a registration under this section shall be an amount determined by the department in regulations; provided however, if the registration is issued for a period greater than two years the fee shall be increased, pro rata, for each additional month of validity.

(d) Registrations issued under this section shall be effective only for and shall specify:
(i) the name and address of the registered organization; and
(ii) which activities of a registered organization are permitted by the registration.

(e) Upon application of a registered organization, a registration may be amended to allow the registered organization to relocate within the state or to add or delete permitted registered organization activities. The fee for such amendment shall be two hundred fifty dollars.

3. A registration issued under this section shall be valid for two years from the date of issue, except that in order to facilitate the renewals of such registrations, the commissioner may, upon the initial application for a registration, issue some registrations which may remain valid for a period of time greater than two years but not exceeding an additional eleven months.

4. Applications for renewal of registrations. (a) An application for the renewal of any registration issued under this section shall be filed with the department not more than six months nor less than four months prior to the expiration thereof. A late-filed application for the renewal of a registration may, in the discretion of the commissioner, be treated as an application for an initial license.

(b) The application for renewal shall include such information prepared in the manner and detail as the commissioner may require, including but not limited to:
(i) any material change in the circumstances or factors listed in subdivision one of this section; and
(ii) every known charge or investigation, pending or concluded during the period of the registration, by any governmental agency with respect to:
(1) each incident or alleged incident involving the theft, loss, or possible diversion of marihuana manufactured or distributed by the applicant; and
(2) compliance by the applicant with the laws of the state with respect to any substance listed in section thirty-three hundred six of this article.

(c) An applicant for renewal shall be under a continuing duty to report to the department any change in facts or circumstances reflected in the application or any newly discovered or occurring fact or circumstance which is required to be included in the application.

(d) If the commissioner is not satisfied that the applicant is entitled to a renewal of the registration, he or she shall within forty-five days after the filing of the application serve upon the applicant or his or her attorney of record in person or by registered or certified mail an order directing the applicant to show cause why his or her application for renewal should not be denied. The order shall specify in detail the respects in which the applicant has not satisfied the commissioner that the registration should be renewed.

(e) Within thirty days of service of such order, the applicant may either submit additional material to the commissioner.

5. Granting of renewal of registrations. (a) The commissioner shall renew a registration unless he or she determines and finds that the applicant:

(i) is unlikely to maintain or be able to maintain effective control against diversion; or

(ii) is unlikely to comply with all state laws applicable to the activities in which it may engage under the registration; or

(iii) is an applicant under paragraph (c) of subdivision one of section thirty-three hundred sixty-four of this title, in which case the commissioner may consider whether the number of registered organizations in an area is adequate or excessive to reasonably serve the area.

(b) For purposes of this section, proof that a registered organization, during the period of its registration, has failed to maintain effective control against diversion or has knowingly or negligently failed to comply with applicable state laws relating to the activities in which it engages under the registration, shall constitute substantial evidence that the applicant will be unlikely to maintain effective control against diversion or will be unlikely to comply with the applicable state statutes during the period of proposed renewal.

6. The department may suspend or terminate the registration of a registered organization, on grounds and using procedures under this article relating to a license, to the extent consistent with this title.

§ 3366. Reports by registered organizations. 1. The commissioner shall, by regulation, require each registered organization that sells, delivers or distributes medical marihuana to a certified patient or designated caregiver to file reports of all such sales, deliveries or distributions by the registered organization during a particular period, on forms provided by the department. Reports shall be not more frequently than every six months. Each report shall include for each such sale, delivery or distribution: the date, the quantity sold, delivered or distributed; and the name, address and registry identification number of the certified patient and the designated caregiver (if any).

2. The commissioner shall, by regulation, require each registered producer to file reports of all sales, deliveries or distributions of medical marihuana by the registered producer during a particular period, on forms provided by the department. Reports shall be not more frequently than every month. Each report shall include for each such sale, delivery or distribution: the date, the quantity sold, delivered or
distributed; and the name and address of the registered organization to
which the sale, delivery or distribution was made.

§ 3367. Evaluation; research programs; report by department. 1. The
commissioner may provide for the analysis and evaluation of the opera-
tion of this title. The commissioner may enter into agreements with one
or more persons, not-for-profit corporations or other organizations, for
the performance of an evaluation of the implementation and effectiveness
of this title.

2. The department may develop, seek any necessary federal approval
for, and carry out research programs relating to medical use of marihu-

3. The department shall report every two years, beginning two years
after the effective date of this title, to the governor and the legisla-
ture on the medical use of marihuana under this title and make appropri-
ate recommendations.

§ 3368. Registered organization assessments. 1. Each registered organ-
ization shall be charged an assessment in the amount of seven and one-
tenth percent of its gross receipts received from all medical marihuana
sold, delivered or distributed, less refunds, on a cash basis. The
assessment shall be submitted by or on behalf of the registered organ-
ization to the commissioner or his or her designee on a schedule to be
determined by the commissioner.

2. The gross receipts tax owed by a registered organization under
section twenty-eight hundred seven-d of this chapter, attributable to
the sale, delivery or distribution of medical marihuana under this
title, shall be deductible by the registered organization from any gross
receipts assessment owed by it under this title.

3. The registered organization shall maintain the documentation neces-
sary to establish what amount is owed pursuant to this section and such
records shall be subject to audit by the commissioner or his or her
designee.

4. No governmental agency operating as a registered organization shall
pay an assessment pursuant to this section.

§ 3369. Relation to other laws. 1. The provisions of this article
shall apply to this title, except that where a provision of this title
conflicts with another provision of this article, this title shall
apply.

2. Nothing in this title shall be construed to require or prohibit an
insurer or health plan under the insurance law or the public health law
to provide coverage for medical marihuana. Nothing in this title shall
be construed to require coverage for medical marihuana under article
twenty-five of this chapter or article five of the social services law.

3. A person or entity shall not be subject to criminal or civil
liability or professional discipline for acting reasonably and in good
faith pursuant to this title.

§ 3. Section 853 of the general business law is amended by adding a
new subdivision 3 to read as follows:

3. This article shall not apply to any sale, furnishing or possession
which is for a lawful purpose under title five-A of article thirty-three
of the public health law.

§ 4. This act shall take effect immediately.